

SAN DIEGO GAS AND ELECTRIC COMPANY Electric and Fuel Procurement Department 8315 Century Park Court, CP21D San Diego, CA 92123

# **SDG&E'S DEMAND RESPONSE**

# $2\,0\,1\,4$

# LOCAL CAPACITY REQUIREMENT REQUEST FOR OFFERS ("RFO")

# seeking DEMAND RESPONSE RESOURCES

VERSION 7 - UPDATED 12/22/2014

ISSUED SEPTEMBER 5, 2014

#### **OFFERS DUE** JANUARY 5, 2015

**RFO WEBSITE** http://www.sdge.com/AllSourceRFO2014

EMAIL QUESTIONS/COMMENTS TO AllSourceRFO@semprautilities.com

## **Record of Changes**

Date	Explanation of Change	Section / Page of Document
10/7/2014	Updated language regarding the limit on the number of bids that may be submitted.	7.0, p. 19
10/21/2014	<ul> <li>Added language to the 'Credit Terms and Conditions' section to clarify that credit costs should not be included in the offer price.</li> </ul>	3.D, p. 8
	- Added language to the 'Quantitative Evaluation' section to explain how credit costs will be evaluated.	4.0, p. 11
	<ul> <li>Added a sentence within the 'Offer Form' section to highlight that a separate credit cost offer form is required</li> </ul>	7.0, p. 18
11/21/2014	<ul> <li>Updated the 'Resource Criteria' language to clarify that SDG&amp;E may deem ineligible DR programs or resources that result in cost shifting between customers or customer groups.</li> <li>Updated language in footnote 12 to clarify that incremental behind-the-meter thermal energy storage will be considered in this RFO and is conforming.</li> </ul>	3.0, B., 4, p. 7
12/4/2014	<ul> <li>Updated "proposed 2015-16 DR program portfolio" to read "approved 2015-16 DR program portfolio"</li> <li>Added another resource criteria (that the resource be dispatchable) and split what had been resource criteria number three in two pieces for clarity (now three and four).</li> <li>Updated the footnote 8 at the bottom of page 6.</li> <li>Updated the footnote 12 at the bottom of page 7.</li> </ul>	3.0, A., 5, p. 6 3.0, B., p. 7
12/18/2014	<ul> <li>Deleted the participation criteria requiring that the DR resource have a total resource cost (TRC) of 0.9 or greater. Note that a completed E3 calculator is still required as part of the offer package.</li> <li>Deleted the resource criteria stating that DR resources that</li> </ul>	3.0, A., 3, p. 6 3.0, B., 4, p. 7
12/22/2014	result in cost shifting between customers or customer groups may be deemed ineligible. Deleted the requirement to provide a red-line mark-up of the pro-	7.0, p. 18
	forma agreement as part of the offer package.	



#### TABLE OF CONTENTS

TABL	E OF CONTENTS	<u>2</u> 4
1.0	BACKGROUND	<u>3<del>2</del></u>
2.0	PROCUREMENT PROCESS	<u>5</u> 4
3.0	ELIGIBILITY REQUIREMENTS	<u>6</u> 5
А.	PARTICIPATION CRITERIA	<u>6</u> 5
В.	RESOURCE CRITERIA	<u>7</u> 6
C.	DEMAND RESPONSE PURCHASE AGREEMENT PRO FORMA	<u>8</u> 7
D.	CREDIT TERMS AND CONDITIONS	<u>8</u> 7
E.	ASC 810 (FIN46(R), Consolidation of Variable Interest Entities) REQUIREMENTS	<u>8</u> 7
4.0	EVALUATION CRITERIA	<u>10</u> 9
QUAI	NTITATIVE EVALUATION	<u>11</u> <del>10</del>
А.	NET CAPACITY BENEFITS	<u>11</u> 40
QUAI	LITATIVE EVALUATION	<u>12</u> <del>11</del>
В.	PROJECT VIABLITY	<u>12</u> <del>11</del>
В.	SUPPLIER DIVERSITY	<u>12</u> <del>11</del>
BID C	CONFORMANCE EVALUATION	<u>13</u> 12
5.0	RFO SCHEDULE	<u>14</u> 13
6.0	RFO WEBSITE AND COMMUNICATION	<u>16</u> <del>15</del>
7.0	RFO RESPONSE INSTRUCTIONS	<u>18</u> 17
8.0	REJECTION OF OFFERS	
9.0	CONFIDENTIALITY	
10.0	ROLE OF THE PRG AND ROLE OF THE INDEPENDENT EVALUATOR	
11.0	SDG&E BACKGROUND	



## 1.0 BACKGROUND

In accordance with Decision ("D.") 14-03-004 – Decision Authorizing Long-Term Procurement for Local Capacity Requirements ("LCR") due to the Permanent Retirement of the San Onofre Nuclear Generation Station (the "Track 4 Decision") approved on March 13, 2014, San Diego Gas & Electric Company ("SDG&E") is issuing its 2014 Demand Response ("DR") Request for Offers ("RFO") to solicit Demand Response resources. The Track 4 Decision authorized SDG&E to procure between 500 MW and 800 MW of incremental local capacity by 2022 to meet local capacity needs, at least 200 MW of which must come from preferred resources<sup>1</sup>.

SDG&E has separately filed an application for Commission approval of a 600 MW bilateral contract with a Conventional Resource, the Carlsbad Energy Center (A.14-07-009). If approved, 600 MW of SDG&E's need will be filled by this contract and SDG&E will be authorized to procure only 200 MW of preferred resources, including at least 25 MW of energy storage. In this event, bidders shall be notified that 600 MW of the need eligible under this RFO has been filled. SDG&E encourages respondents to take this possibility into account and submit offers with both levels of need in mind (maximum of 775 MW if this application is not approved or 175 MW if approved).

This solicitation sets forth the terms and conditions of SDG&E's DR RFO. By responding to this RFO, the bidder agrees to be bound by all the terms, conditions, and other provisions of this RFO and any changes or supplements to it that may be issued by SDG&E, prior to the bidder's response.

The Independent Evaluator ("IE") for this solicitation is PA Consulting.

In this RFO, SDG&E will entertain offers for a minimum resource capacity of 500 kW in aggregate.

The purpose of this document is to provide an overview of the process that SDG&E will use to implement this RFO. It will serve to set forth each bidder's obligations with respect to the RFO as well as describe the procedures that each bidder must adhere to. If there is a conflict or inconsistency between the terms and conditions contained here and the terms and conditions contained within the Pro Forma Agreement attached to these instructions, the terms and conditions in the Pro Forma Agreement will prevail.

To be considered in this RFO, an offer must be uploaded to the PowerAdvocate® website in accordance with this RFO Protocol no later than 1:00 PM Pacific Prevailing Time ("PPT"), on January 5, 2015 (details can be found in section 5, below).

<sup>&</sup>lt;sup>1</sup> Preferred Resources are defined in the Energy Action Plan – as updated in the Energy Action Plan II and 2008 update to the Energy Action Plan II in the loading order as follows: "The loading order identifies energy efficiency and demand response as the State's preferred means of meeting growing energy needs. After cost-effective efficiency and demand response, we rely on renewable sources of power and distributed generation, such as combined heat and power applications. To the extent efficiency, demand response, renewable resources, and distributed generation are unable to satisfy increasing energy and capacity needs, we support clean and efficient fossil-fired generation." – See the Energy Action Plan II, p.2 at: <a href="http://www.energy.ca.gov/energy\_action\_plan/2005-09-21\_EAP2\_FINAL.PDF">http://www.energy.ca.gov/energy\_action\_plan/2005-09-21\_EAP2\_FINAL.PDF</a>



The RFO Schedule is subject to change at SDG&E's sole discretion at any time. All changes to the RFO Schedule will be posted to SDG&E's RFO website. The RFO Schedule may be affected by (but not limited to) issues such as: discussions with shortlisted bidders, proceedings before the CPUC, and efforts to obtain regulatory approval. SDG&E intends to notify bidders of any schedule change, but will not be liable for any change in schedule or for failing to provide notice of any change.

Once bidders have accepted their shortlisted position with SDG&E and remitted the Shortlist Acceptance Fee<sup>2</sup>, further contract negotiations may commence and continue until mutual agreement has been achieved and a contract has been executed. Being short listed does not guarantee that an Agreement will be negotiated or signed with the bidder.

SDG&E will seek CPUC approval of all executed agreements resulting from this RFO. SDG&E reserves the right to execute agreements with individual bidders at any time after short listing and to seek CPUC approval for individual agreements in order to expedite the approval process.

<sup>&</sup>lt;sup>2</sup> See section 3.D.i. of this RFO for further details



## 2.0 **PROCUREMENT PROCESS**

Respondents to this solicitation shall comply with the requirements described in this RFO document.

All offers shall meet the minimum eligibility requirements as set forth in Section 3.0 Eligibility Requirements. All conforming offers will be evaluated in accordance with the Evaluation Criteria described in Section 4.0 of the RFO. SDG&E will initially select a shortlist in pursuit of cost effective DR resources for this RFO by selecting offers that are evaluated as most attractive via the quantitative and qualitative methodology described in Section 4.0. While the Track 4 Decision does not specify a target for a certain quantity or amount of DR resources, SDG&E may select up to 775 MW of demand response resources via this RFO if evaluated as more attractive than the other resources that SDG&E is soliciting in accordance with the Track 4 Decision and its Preferred Resources Procurement Plan<sup>3</sup>.

SDG&E intends for resources / programs selected from this RFO to count towards SDG&E's local Resource Adequacy ("RA") obligations. Respondents pursuing a Pro Forma Agreement must follow the appropriate process so that the resource can become eligible for RA, if not already eligible. Pro Forma Agreements resulting from this RFO will require Respondents to perform all activities necessary to facilitate local RA recognition for the resources. The Respondents pursuing a Pro Forma Agreement shall be responsible for all costs to facilitate local RA recognition.

<sup>&</sup>lt;sup>3</sup> Preferred resources sought by SDG&E in accordance with the Track 4 Decision and its Preferred Resources Procurement Plan includes Demand Response, Energy Efficiency, Renewables, Combined Heat & Power, Energy Storage and Distributed Generation. SDG&E's Preferred Resources Procurement Plan may be found at: <u>http://www.sdge.com/request-proposals</u>; scroll to the bottom of the page and click on "SDG&E LTPP Track 4 Procurement Plan – Preferred Resources"



## 3.0 ELIGIBILITY REQUIREMENTS

Respondents to this solicitation shall comply with the requirements herein. SDG&E, at its sole discretion, may change the terms, requirements and schedule of the solicitation. Respondents should monitor the RFO Website for announcements regarding any change.

## A. PARTICIPATION CRITERIA

Terms of participation are listed below. Respondents not meeting all minimum participation criteria may be deemed ineligible / nonconforming and their offers may not be considered.

- 1. Customers to be enrolled in the DR programs and/or who will provide proposed DR resource (s) must be located within SDG&E's service territory.
- 2. SDG&E prefers start dates as early as 2018, but will consider later start dates. Some portion of the program's term <u>must</u> include the entire calendar year of 2022.
- 3. Respondents pursuing a Demand Response resource must demonstrate how their project will meet the requirements of the current RA counting rules<sup>4</sup>.
- 4. The Demand Response resource must be demonstrably incremental to the assumptions used in the California ISO studies<sup>5</sup>. Sellers are required to explain and/or show how their proposed Demand Response resource is incremental. Sellers are encouraged to reference 1) SDG&E's current 2012-2014 DR program portfolio<sup>6</sup>; (2) SDG&E's approved2015-2016 DR program portfolio<sup>7</sup>; and / or (3) 2013 Integrated Energy Policy Report ("IEPR") DR forecast<sup>8</sup>. Incremental resources that are similar to existing Demand Response resource is "incremental", for example, by being innovative or by targeting previously hard to reach markets that have not been addressed to date.
- 5. The Respondent must state any affiliate relationship with Sempra Energy, if one exists.

<sup>&</sup>lt;sup>4</sup> See the following CPUC decisions for guidance: D.10-06-036, D.11-06-022, D.12-06-025 and D.13-06-024 among others. Additionally, see the CAISO's "Flexible Resource Adequacy Criteria and Must-Offer Obligation", Market and Infrastructure Policy Revised Draft Final Proposal of March 7, 2014. To summarize, currently the requirement for energy limited resources is availability of the resource for three consecutive days for four hours per day.

<sup>&</sup>lt;sup>5</sup> See D.14-03-004, ordering paragraph 6. This refers to D.13-02-015, ordering paragraph 4. Subparagraph b states "the resource must be demonstrably incremental to the assumptions used in the California ISO studies, to ensure that a given resource is not double counted."

<sup>&</sup>lt;sup>6</sup> See <u>http://www.sdge.com/business/demand-response-overview</u> for information about SDG&E's current 2012-2014 DR program portfolio.

<sup>&</sup>lt;sup>7</sup> See <u>http://docs.cpuc.ca.gov/PublishedDocs/Efile/G000/M088/K987/88987276.PDF</u> for information about SDG&E's proposed 2015-2016 DR program portfolio. And see <u>http://docs.cpuc.ca.gov/PublishedDocs/Published/G000/M091/K392/91392798.PDF</u> for information about CPUC's approval of SDG&E 2015-2016 DR program portfolio.

<sup>&</sup>lt;sup>8</sup> See : <u>http://www.energy.ca.gov/2013\_energypolicy/documents/demand-forecast\_CMF/mid\_case/</u>; and click on SDGE Mid.xls



6. The Demand Response resource must meet all applicable CAISO wholesale product tariff requirements.

## **B. RESOURCE CRITERIA**

Both load modifying resources and supply resources, as defined by the Commission<sup>9</sup>, will be considered. Preference will be given to resources that can meet the supply resources requirements. If proposing a load modifying resource, the bidder should provide a detailed explanation as to why their proposal cannot be treated as a supply resource. There are no technology restrictions on the demand response resource.

- 1. Minimum resource capacity must be  $500 \text{ kW}^{10}$  in aggregate.
- 2. Respondents to the RFO must indicate if the offer being submitted is either a supply resource or load modifying resource.
- 3. Permanent load shifting based on technology or behavior change will not be considered.<sup>11</sup>
- 4. Bids that are supported by resources that are already being subsidized under another CPUCregulated program or rate schedule shall not be considered.
- 5. Load reduction of the resource must be consistent with the CPUC requirements regarding the use of back-up generation for DR. Fossil-fuel emergency back-up generation resources will not qualify as a Demand Response Resource in this RFO based on the Commission's policy statement that fossil-fuel emergency back-up generation resources should not be allowed as part of a demand response program for RA purposes, subject to rules adopted in future RA proceedings.<sup>12</sup>
- 6. Resources must be dispatchable, either by CAISO or SDG&E.

SDG&E is aware that the RA counting rules change frequently. If the capabilities of the system, facility or program that the Respondent is describing in its offer are currently nonconforming specifically with regard to the RA requirement, but the Respondent believes that the RA counting rules may change prior to SDG&E short-listing, the Respondent is instructed to submit their offer and note that it is currently non-conforming due to current RA rules. If and when the RA rules change resulting in the offer conforming to the new RA rules, the Respondent should

<sup>11</sup> SDG&E currently has a Permanent Load Shifting (PLS) demand response program (see: http://www.sdge.com/business/demandresponse/permanent-load-shifting) but to the degree a respondent can show that their behind-the-meter thermal energy program is different than the existing program, is dispatchable and is incremental perhaps by capturing a different customer segment and the program meets the other conformance requirements, then SDG&E will consider such a program.

<sup>9</sup> See D.14-03-026.

<sup>&</sup>lt;sup>10</sup> Note that SDG&E will consider the administrative burden/feasibility of negotiating a high volume of agreements when selecting its shortlist.

<sup>12</sup> See D.11-10-003.



notify SDG&E (via the RFO e-mail address - <u>AllSourceRFO@semprautilities.com</u>) and the IE (jon.jacobs@paconsulting.com and\_<u>Barbara.Sands@PAConsulting</u>).

#### C. DEMAND RESPONSE PRO FORMA AGREEMENT

Bidders may modify the Pro Forma Agreement submitted as part of their offer package to the extent such modifications add value to the offer. However, SDG&E discourages extensive modification to the general terms and conditions of the Agreement and will consider materiality of such changes on a qualitative basis as it evaluates the offers received.

The Demand Response Pro Forma Agreement is for load reduction resources only (not for supply or generation resources). SDG&E will supply a template for all other product types if and when they are shortlisted.

## **D. CREDIT TERMS AND CONDITIONS**

SDG&E has the right to evaluate and determine the credit-worthiness of the respondent relative to this RFO. The respondent is required to complete, execute and submit the RFO credit application as part of its offer. The application requests financial and other relevant information needed to demonstrate creditworthiness. Respondents may download the application from the RFO Website. Winning bidders will be required to comply with the credit and collateral requirements set forth in the Demand Response resources Pro Forma Agreement (Attachment B). The amount of such requirements will be determined by SDG&E at the time of shortlisting and will be based on product, deliveries, price, and term, among other variables. For clarity, bidders should **not** include credit costs within their bid price (note: respondents are required to provide information regarding the added cost of collateral per \$100,000 increment to satisfy the initial collateral requirement if SDG&E decides not to extend unsecured credit via a separate offer form. These costs will be considered as discussed in the quantitative evaluation section within this document).

#### I. SHORTLIST ACCEPTANCE FEE.

The Shortlist Acceptance Fee is the greater of \$100,000 or \$2 per kW of project nameplate / aggregate program capacity and shall be required to be paid to SDG&E within ten (10) business days of notification by SDG&E that the offer has been shortlisted. The Shortlist Acceptance Fee shall be refunded (with interest) to Respondent if Respondent and SDG&E fail to reach an agreement and such failure is not due to Respondent's withdrawal of its offer or a material misrepresentation of pricing or non-pricing information provided by Respondent.

For questions regarding credit terms, please contact Ms. Judy Delgadillo at (213) 244-4343. Project-specific questions and answers will not be disclosed to other Respondents.

#### E. ASC 810 (FIN46(R), CONSOLIDATION OF VARIABLE INTEREST ENTITIES) REQUIREMENTS

Generally Accepted Accounting Principles and SEC rules require SDG&E to evaluate whether or not SDG&E must consolidate a Seller's financial information as the primary beneficiary



of a variable interest entity. If SDG&E determines at any time during the term of the agreement that consolidation is required, SDG&E shall require the following during every calendar quarter for the term of any resultant agreement:

- a) Complete unaudited financial statements and notes to financial statements, within 15 days of the end of each quarter;
- b) Financial schedules underlying the financial statements, within 15 days of the end of each quarter;
- c) Access to records and personnel, so that SDG&E's internal or independent auditor can conduct financial audits (in accordance with generally accepted auditing standards) and internal control audits (in accordance with Section 404 of the Sarbanes-Oxley Act of 2002) ) and SDG&E can meet its SEC filing requirements;
- d) Certifications by duly authorized representatives as may be reasonably requested by SDG&E; and
- e) Such other information as reasonably requested by SDG&E.
- f) If consolidation is required and considered material by the buyer to buyer's financial statements or its parent company's financial statements and buyer reasonably determines seller's internal controls over financial reporting are considered to be significantly deficient or a material weakness, then seller is to remediate within 30 days;
- g) Seller to provide to buyer any SEC Form 8K disclosures, two days after the occurrence on the SEC Form 8K event;
- h) Seller to notify buyer at any time during the term of the agreement of any consulting (non-independent) services provided or proposed to be provided to seller by the buyer's independent auditor.

Any information provided to SDG&E shall be treated as confidential, except that it may be disclosed for financial statement purposes.



## 4.0 EVALUATION CRITERIA

All offers will be assessed for conformance. Respondents should conform to minimum participation and resource criteria in order to be considered.

SDG&E will utilize all the information provided in the required forms and narratives to evaluate all offers. Respondents are responsible for the accuracy of all discussions, figures and calculations. Errors discovered during evaluation may impact a respondent's potential short-list status.

As required by the Track 4 Decision, SDG&E is soliciting a broad range of resources including energy efficiency, demand response, renewables, energy storage, CHP and conventional. SDG&E has provided a separate RFO document outlining instructions and requirements for each resource type. SDG&E's valuation and selection approach is intended to evaluate the different resource (and contract) types on as equal a footing as possible. Initially, all offers will go through a conformance check to ensure that the project meets the requirements outlined in the RFO document for that particular resource type. As part of this conformance check, the EE and DR offers will be evaluated via the Total Resource Cost (TRC) (or the latest available CPUC approved test) process with a minimum threshold established for passing this test. Conforming offers will then go through the Least Cost Benefit Fit "LCBF" / Net Market Value "NMV" analysis described below to rank the offers. This ranking process may not produce enough capacity from positive NMV offers to reach the 25 MW threshold for storage offers and minimum 175 MW threshold for other preferred resource offers. In this case, SDG&E will carefully consider whether offers with a negative NMV (that is, offers whose associated costs are greater than the associated benefits) will be shortlisted and pursued or whether it is preferable to rely on alternative procurement tools to meet the 200 MW LCR preferred resource goal.

## **QUANTITATIVE EVALUATION**

SDG&E evaluates and ranks offers based on Least-Cost/Best-Fit ("LCBF") principles. The LCBF analysis evaluates both quantitative and qualitative aspects of each offer to estimate its value to SDG&E's customers and its relative value in comparison to other offers. The valuation of an offer takes into account both benefits and costs. The primary quantitative metric used in SDG&E's LCBF process is a NMV calculation. The NMV calculation is a quantification of the value of an offer when compared to a set of price benchmarks for capacity, electrical energy, ancillary services, natural gas, and Green House Gas ("GHG") compliance. The price benchmarks are derived from current broker quotes, recent RFO offers, historical prices, recently executed transactions, and price curves extrapolated from that data to extend into future years where market data is unavailable. The NMV shows the value of an offer relative to purchasing the same product(s) from wholesale markets at current market prices. A higher NMV would result in a higher bid ranking.

SDG&E may also develop "shadow cost curves" for products that cannot be benchmarked using market-based price curves. The shadow cost curves will be forecasts of estimated costs, based on SDG&E's experience with developing new customer programs. The shadow cost curves will allow the use of a NMV calculation to evaluate offers that do not fit into typical wholesale market categories, such as DR and EE programs.



The shadow cost curves will allow SDG&E to determine if offers are priced reasonably relative to current and future expected costs, and then evaluate whether to defer procurement or select alternative resources. Due to the short development time of certain resources, such as DR and EE programs, as well as the expectation that advances in technology will lead to a significant number of program alternatives prior to the identified LCR need (by 2022<sup>13</sup>), SDG&E may reserve procurement for future periods. This may allow for procurement of higher loading order preferred resources than are currently available.

SDG&E intends for projects selected from this RFO Program to count towards SDG&E's Resource Adequacy ("RA") obligations. Respondents must meet the appropriate requirements to count for RA<sup>14</sup>. Agreements resulting from this RFO will require Respondents to perform all activities necessary to facilitate RA recognition for the projects. The Respondent shall be responsible for all costs to facilitate RA recognition.

#### **QUANTITATIVE EVALUATION**

SDG&E evaluates and ranks offers based on LCBF principles. The LCBF analysis evaluates both quantitative and qualitative aspects of each offer to estimate its value to SDG&E's customers and its relative value in comparison to other offers. The valuation of an offer takes into account cash flow components for both benefits and costs. The primary quantitative metric used in SDG&E's LCBF process is a NMV calculation. The NMV calculation is a quantification of the value of an offer when compared to a set of price benchmarks for capacity, electrical energy, ancillary services, natural gas, and Green House Gas ("GHG") compliance. Additionally, SDG&E may consider portfolio effects (costs or benefits) associated with the offer on the portfolio. These benefit and cost components are netted and discounted to yield a NMV for each offer. The NMV of an offer is compared to the NMV of other offers to determine whether that offer is one of the highest ranked. The initial evaluation will be done without regard to credit costs. Once an initial listing of the highest ranked offers is determined, a credit analysis will be conducted and credit costs will be considered. The economic evaluation normalizes the MW size differences of offers by finding the most attractive NMV per MW of capacity ("Least Cost").

SDG&E evaluates the quantifiable attributes of each offer individually. These individual attributes will include: capacity benefits, energy benefits, contract payments, GHG emissions and costs, congestion costs, and transmission losses and costs. Each of these attributes is described below.

## A. NET CAPACITY BENEFITS

Capacity benefits are calculated by comparing the capacity costs in the offer to the capacity value to SDG&E. Each offer is assigned capacity benefits, if applicable based on SDG&E's forecast of capacity value and RA (defined in the CAISO Tariff). Each bidder's RA capacity value is based on

<sup>&</sup>lt;sup>13</sup> See the Track 4 Decision – D.14-03-004, p. 2, Summary section, "In this decision, we authorize SCE to procure between 500 and 700 MW and SDG&E to procure between 500 and 800 MW <u>by 2022</u> to meet local capacity needs stemming from the retired SONGS."

<sup>&</sup>lt;sup>14</sup> See the following CPUC decisions for guidance: D.10-06-036, D.11-06-022, D.12-06-025 and D.13-06-024 among others. Additionally, see the CAISO's "Flexible Resource Adequacy Criteria and Must-Offer Obligation", Market and Infrastructure Policy Revised Draft Final Proposal of March 7, 2014. To summarize, currently the least binding requirement is availability of the resource for three consecutive days for four hours per day.



monthly forecasts determined by SDG&E, which are then aggregated into annual capacity benefits. Projects in the SDG&E service area will receive added local capacity benefit (note that in this RFO, customers associated with demand response resources bid must be located within San Diego County).

# **B. NET ENERGY BENEFITS**

The energy benefit valuation is an optimized energy dispatch profile multiplied by the corresponding energy forward price curves. The benefits provided by resources with greater flexibility will be reflected here as they are able to be dispatched to capture the most beneficial price increments. These benefits are netted against the variable costs associated with generating the energy such as fuel costs and variable O&M to produce the Net Energy Benefit.

## **QUALITATIVE EVALUATION**

Qualitative factors and benefits will be used to determine projects that are the "Best Fit" for SDG&E's portfolio. SDG&E may use these factors to determine advancement onto the short list or evaluate tie-breakers, if any. Qualitative factors may include, but are not limited to:

## A. PROJECT / RESOURCE / PROGRAM VIABILITY

SDG&E is seeking experienced companies and development teams to develop and operate DR resources that are innovative, effective and reliable. Another aspect of project viability will include the program's ability to contribute to meeting the Local Capacity Requirement. SDG&E works with the CAISO in modeling resource and program portfolios to ensure SDG&E's LCR is met.

## **B. SUPPLIER DIVERSITY**

SDG&E encourages Diverse Business Enterprises ("DBEs"), "Women-Owned Businesses" or "Minority-Owned Businesses" or "Disabled Veteran Business Enterprises" as defined in G.O. 156<sup>15</sup>, to participate in this RFO. Furthermore, SDG&E encourages developers to utilize DBEs during various stages of project development and construction. As a part of G.O. 156, SDG&E will require developers to identify, verify and report their DBE contractors/subcontractor spending if any. Additional information on SDG&E's DBE program can be found at:

http://www.sempra.com/about/supplier-diversity/ http://www.cpuc.ca.gov/puc/supplierdiversity/

Like other qualitative factors, in the event of a tie between two offers, SDG&E will consider a Respondents status as a DBE and or a Respondent's plan to utilize the services of DBEs during project development. SDG&E's DBE Program representatives will provide a presentation during the pre-bid conference. DBEs can request additional information by contacting SDG&E at vendorrelations@semprautilities.com.

<sup>&</sup>lt;sup>15</sup> See <u>http://www.thesupplierclearinghouse.com/eligibility/default.asp</u> for the definition of a DBE.



## C. LOADING ORDER RANKING

SDG&E seeks resources in accordance with the loading order described in the Energy Action Plan (see footnote # 1, above). SDG&E will give preference to higher loading order ranked resources.

## **BID CONFORMANCE EVALUATION**

In addition to the elements described above, SDG&E may also reject an offer if:

- 1. SDG&E uncovers evidence of market manipulation in the bid preparation and offer process;
- 2. the respondent does not provide adequate evidence that it meets minimum participation criteria;
- 3. there is a question as to whether or not the projects meet minimum resource criteria;
- 4. the respondent is unable to comply with RFO timing and other solicitation requirements.

SDG&E WILL NOT REIMBURSE RESPONDENTS FOR THEIR EXPENSES UNDER ANY CIRCUMSTANCES, REGARDLESS OF WHETHER THE RFO PROCESS PROCEEDS TO A SUCCESSFUL CONCLUSION OR IS ABANDONED BY SDG&E IN ITS SOLE DISCRETION.



# 5.0 **RFO SCHEDULE**

The following schedule and deadlines apply to this RFO. SDG&E reserves the right to revise this schedule at any time and in SDG&E's sole discretion. Respondents are responsible for monitoring the RFO Website for updated schedules and possible amendments to the RFO or the solicitation process.

NO.	ITEM	DATE
1.	RFO Issued	September 5, 2014
2.	Pre-Bid Conference / Bidder Outreach Events	<ol> <li>September 26, 2014 (all resources, in person or webinar)</li> <li>October 24, 2014 (all resources, webinar only)</li> <li>November 10, 2014 (EE, DR and Energy Storage, in person or webinar)</li> </ol>
3.	DEADLINE TO REGISTER for RFO Website access / to download RFO forms and documents	December 1, 2014
4.	DEADLINE TO SUBMIT QUESTIONS Question submittal cut-off date. Answers to all questions will be posted on the website no later than December 1, 2014.	November 14, 2014
5.	CLOSING DATE: Offers must be uploaded to and received by the RFO Website no later than 1:00 PM Pacific Prevailing Time on January 5, 2015.	January 5, 2015
6.	SDG&E Begins Bid Evaluation Process	January 6, 2015
7.	Shortlist determination	May 18, 2015
8.	SHORTLIST NOTIFICATION SDG&E notifies Shortlisted Bidders	June 5, 2015
9.	<ul> <li>SHORTLISTED BIDDERS ACCEPTANCE/WITHDRAWAL</li> <li>Letter due from Shortlisted Bidders indicating: <ul> <li>a. Withdrawal from SDG&amp;E's solicitation; OR</li> <li>b. Acceptance of shortlisted standing and including Shortlist Acceptance Fee</li> </ul> </li> </ul>	+10 Days after Shortlist Notification
10.	SDG&E issues appreciation notices to unsuccessful Respondents	+3 week after Shortlisted Bidders accept/withdraw
11.	SDG&E commences with Demand Response Resources negotiations	+11 Days after Shortlist Notification
12.	SDG&E Submits Advice letters with Demand Response Resources to CPUC for approval	Q1 2016
	* Negotiation time will vary depending on proposal specifics including proposed contract modifications.	



#### PRE-BID CONFERENCE/ BIDDER OUTREACH EVENTS

SDG&E will host three bidder outreach events. The first event is scheduled for September 26, 2014 which will be an in-person event (with dial-in / webinar available for those that cannot attend in-person). The second event will be a conference call / webinar only geared towards all resource types and is scheduled for October 24, 2014. The third event will focus primarily on the demand response, energy efficiency and energy storage product types will be in-person (conference call / webinar available) and is scheduled for November 10, 2014. Participation in these events is NOT mandatory in order to submit an offer.

Please monitor the RFO Website for further details (such as conference presentation materials and final arrangements for the second and third events). SDG&E will make efforts to notify bidders of outreach event details via e-mail as well as providing this information via the RFO Website.

Any party interested in attending these events should email the following information to <u>AllSourceRFO@SempraUtilities.com</u>.

- Company name, and
- Attendees' names, titles and contact information



# 6.0 **RFO WEBSITE AND COMMUNICATION**

The RFO and all subsequent revisions and documents are available for download from the RFO Website (<u>http://www.sdge.com/AllSourceRFO2014</u>) and the 2014 ES RFO event on the PowerAdvocate® website. Potential Respondents are responsible for monitoring the RFO Website and PowerAdvocate® for subsequent updates, notices and postings.

The 2014 ES RFO event on the PowerAdvocate® website contains the following: required RFO forms, documents, and schedule. Respondents intending to bid but who do not yet have an existing account with PowerAdvocate® must first register to create a username/password in order to receive access to the event. See below for instructions to log in/register:

-	iging In
Y OU a	access the PowerAdvocate platform via a web browser.
To lo	ng in
1.	Open a web browser and go to www.poweradvocate.com.
	PowerAdvocate functions in most web browsers; however, using browsers other than Internet Explorer (IE) version 6 or higher may cause certain functionality to work unexpectedly. Should you encounter problems, PowerAdvocate support may be unable to provide assistance until the issue has been replicated in a supported version of Internet Explorer.
2.	Click Login.
	The Login page appears; you may wish to bookmark it for quick access.
3.	Enter your account User Name and Password.
	Both are case-sensitive.
	If you do not have an account, go to poweradvocate.com and click the <b>Registration</b> link at the top of the page. If you have an account but do not remember your user information, click <b>Forgot User Name</b> or <b>Forgot</b> <b>Password</b> and they will be emailed to you.

4. Click Login.

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First-time users must register as a Supplier using the instructions above and the Referral information below to access the RFO event:

Referral Information						
Are you registering for a specific Event: *	● Yes ○ No, I would simply like to register.					
Who referred you to this Event: *	AllSourceRFO@semprautilities.com					
Name of that individual's company: *	San Diego Gas & Electric					
Name or description of the Event: *	44089: 2014 DEMAND RESPONSE (DR) RFO	*				



Users with an existing PowerAdvocate® account may request access to the event using the link below:

## https://www.poweradvocate.com/pR.do?okey=44089&pubEvent=true

The RFO website contains RFO forms and documents, the RFO Schedule, and a Question and Answer forum. All questions or other communications regarding this RFO must be submitted via email to <u>AllSourceRFO@semprautilities.com</u> by the DEADLINE TO SUBMIT QUESTIONS as specified in Section 5.0 RFO Schedule. SDG&E will not accept questions or comments in any other form, except during scheduled bidders conferences.



## 7.0 **RFO RESPONSE INSTRUCTIONS**

Respondents are required to submit the below files / forms / documents in response to this solicitation. Forms are available on the RFO Website / through the PowerAdvocate site. The failure to provide the listed information, including failure to provide it in the required format, may result in the proposal being deemed non-conforming and may disqualify the proposal from further consideration.

#### Limit on Number of Bids

A MAXIMUM OF SIX (6) BIDS/OFFERS PER RESPONDENT WILL BE ACCEPTED. A single bid may consist of multiple locations, hybrid technologies (i.e. batteries and solar), or phased development as long as the package is priced as a single project.

Variation of significant project details, including the following, must be priced as a separate bid:

- Commercial operation date
- Term
- Energy Deliveries or Dispatchable Configuration
- Maximum Capacity
- Point of Interconnection
- Operational Constraints

Fill out separate offer forms for each bid. Only one Project Description Form is required per Respondent to the extent that all bids can be adequately summarized in the space provided.

If the respondent has questions or concerns regarding bid limits, please contact SDG&E at: <u>AllSourceRFO@semprautilities.com</u>

## **Required Participation Forms:**

- 1) **Demand Response Offer Form** Bidders must include in their offer form including proposed pricing. Note that separate offer forms must be completed for offer price and credit costs.
- 2) Project Description Form (Attachment A) -
- 3) Intentionally left blank. Previous versions referred to Attachment B pro-forma agreement here, however SDG&E has not finalized its DR pro-forma agreement, and therefore SDG&E is not requiring a mark-up be provided as part of the offer package.
- 4) Completed E3. The E3 calculator is currently not available on the RFO Website. SDG&E will provide the E3 Calculator to Respondents prior to the Pre-Bid Conference.
- 5) Diverse Business Enterprise Subcontracting Commitment and Reporting Requirements (DBE) Form (Attachment C) - Provide a copy of certification documents received from the California Public Utilities Commission. An application can be made before submission of the offer and referenced in the offer.



6) **Credit Application for All Source RFO (Attachment D)** –A credit application will be required under all PRO FORMAs. Changes to terms and conditions will render the offer non-conforming and disqualify the project from further consideration.

The Project Description Form (Attachment A), Redlines to the Pro-Forma Agreement or load reduction only (Attachment B) and Credit Application for All Source RFO (Attachment D) must be in Word or Word-compatible format (not in PDF). The Demand Response offer form and E3 Calculator must be in Excel or Excel-compatible format (not in PDF). The Diverse Business Enterprise Subcontracting Commitment and Reporting Requirements (DBE) Form Attachment C must be in PDF format.

Submissions containing unsolicited materials or submissions of individual bid documents in file formats other than the formats of the original bid forms may be rejected. This RFO is an electronic only Solicitation; Respondents need not submit paper documents, nor e-binders.

Any party interested in submitting an offer must register to receive access to the 2014 SDG&E DR RFO event on PowerAdvocate® in order to submit an offer. To register, Respondents must follow the instructions outlined in Section 6, RFO Website and Communications. All offers must be uploaded to the PowerAdvocate® no later than 1:00 p.m., Pacific Prevailing Time, on the CLOSING DATE (see RFO Schedule). If Respondents encounter technical difficulties with the uploading process, they should provide evidence of such difficulties (e.g. a screen shot of the error message) and email the bid to:

The RFO mailbox: <u>AllSourceRFO@semprautilities.com</u> Carbon Copy (CC) to: <u>Jon.Jacobs@PAConsulting.com</u> and <u>Barbara.Sands@PAConsulting</u>

Emails shall be received by 1 p.m., Pacific Prevailing Time, on the Closing Date.

All offer materials submitted in accordance with the above Response Instructions shall be subject to the confidentiality provisions of Section 9 Confidentiality of this RFO.

SDG&E will review and may utilize all information, if any, submitted by a Respondent that is not specifically requested as a part of any forms. During all stages of the RFO process, SDG&E reserves the right to request additional information from individual Respondents or to request any Respondent to submit supplemental materials in fulfillment of the content requirements of this RFO or to meet additional information needs. SDG&E also reserves the unilateral right to waive any technical or format requirements contained in the RFO.



## 8.0 **REJECTION OF OFFERS**

SDG&E SHALL TREAT ALL RESPONDENTS FAIRLY AND EQUALLY AND SHALL EVALUATE ALL OFFERS IN GOOD FAITH. WHILE SDG&E IS MINDFUL OF THE BENEFITS OF DEMAND RESPONSE AND IS VIGOROUSLY PURSUING THE GOALS OF THE TRACK 4 DECISION, IT MAKES NO GUARANTEE THAT A CONTRACT AWARD SHALL RESULT FROM THIS RFO, EVEN AFTER AN OFFER HAS BEEN SHORTLISTED. SDG&E RESERVES THE RIGHT AT ANY TIME, AT ITS SOLE DISCRETION, TO ABANDON THIS RFO PROCESS, TO CHANGE THE BASIS FOR EVALUATION OF OFFERS, TO TERMINATE FURTHER PARTICIPATION IN THIS PROCESS BY ANY PARTY, TO ACCEPT ANY OFFER OR TO ENTER INTO ANY DEFINITIVE AGREEMENT, TO EVALUATE THE QUALIFICATIONS OF ANY RESPONDENT OR THE TERMS AND CONDITIONS OF ANY OFFER, OR TO REJECT ANY OR ALL OFFERS, ALL WITHOUT NOTICE AND WITHOUT ASSIGNING ANY REASONS AND WITHOUT LIABILITY OF SEMPRA ENERGY, SDG&E, OR ANY OF THEIR SUBSIDIARIES, AFFILIATES, OR REPRESENTATIVES TO ANY RESPONDENT. SDG&E SHALL HAVE NO OBLIGATION TO CONSIDER ANY OFFER.



## 9.0 CONFIDENTIALITY

EXCEPT WITH THE PRIOR WRITTEN CONSENT OF SDG&E, RESPONDENTS MAY NOT DISCLOSE (OTHER THAN BY ATTENDANCE ALONE AT ANY MEETING TO WHICH MORE THAN ONE RESPONDENT IS INVITED BY SDG&E) TO ANY OTHER RESPONDENT OR POTENTIAL RESPONDENT THEIR PARTICIPATION IN THIS RFO, AND RESPONDENTS MAY NOT DISCLOSE, COLLABORATE ON, OR DISCUSS WITH ANY OTHER RESPONDENT, OFFER STRATEGIES OR THE SUBSTANCE OF OFFERS, INCLUDING WITHOUT LIMITATION THE PRICE OR ANY OTHER TERMS OR CONDITIONS OF ANY INDICATIVE OR FINAL OFFER.

SDG&E WILL USE THE HIGHER OF THE SAME STANDARD OF CARE IT USES WITH RESPECT TO ITS OWN PROPRIETARY OR CONFIDENTIAL INFORMATION OR A REASONABLE STANDARD OF CARE TO PREVENT DISCLOSURE OR UNAUTHORIZED USE OF RESPONDENT'S CONFIDENTIAL AND PROPRIETARY INFORMATION THAT IS LABELED AS "PROPRIETARY AND CONFIDENTIAL" ON THE OFFER PAGE ON WHICH THE PROPRIETARY INFORMATION APPEARS ("CONFIDENTIAL INFORMATION"). RESPONDENT SHALL SUMMARIZE ELEMENTS OF THE OFFER(S) IT DEEMS CONFIDENTIAL. THE SUMMARY MUST CLEARLY IDENTIFY WHETHER OR NOT PRICE, PROJECT NAME, LOCATION, SIZE, TERM OF DELIVERY AND TECHNOLOGY TYPE (EITHER COLLECTIVELY OR INDIVIDUALLY) ARE TO BE CONSIDERED CONFIDENTIAL INFORMATION. CONFIDENTIAL INFORMATION MAY BE MADE AVAILABLE ON A "NEED TO KNOW" BASIS TO SDG&E'S DIRECTORS, OFFICERS, EMPLOYEES, CONTRACTORS, CONSULTANTS, THE INDEPENDENT EVALUATOR, AGENTS AND ADVISORS ("REPRESENTATIVES") FOR THE PURPOSE OF EVALUATING RESPONDENT'S OFFER, BUT SUCH REPRESENTATIVES SHALL BE REQUIRED TO OBSERVE THE SAME CARE WITH RESPECT TO DISCLOSURE AS SDG&E.

NOTWITHSTANDING THE FOREGOING, SDG&E MAY DISCLOSE ANY OF THE CONFIDENTIAL INFORMATION TO COMPLY WITH ANY LAW, RULE, OR REGULATION OR ANY ORDER, DECREE, SUBPOENA OR RULING OR OTHER SIMILAR PROCESS OF ANY COURT, SECURITIES EXCHANGE, CONTROL AREA OPERATOR, GOVERNMENTAL AGENCY OR GOVERNMENTAL OR REGULATORY AUTHORITY AT ANY TIME EVEN IN THE ABSENCE OF A PROTECTIVE ORDER, CONFIDENTIALITY AGREEMENT OR NON-DISCLOSURE AGREEMENT, AS THE CASE MAY BE, WITHOUT NOTIFICATION TO THE RESPONDENT AND WITHOUT LIABILITY OR ANY RESPONSIBILITY OF SDG&E TO THE RESPONDENT.

IT IS EXPRESSLY CONTEMPLATED THAT MATERIALS SUBMITTED BY A RESPONDENT IN CONNECTION WITH THIS RFO WILL BE PROVIDED TO THE CPUC, ITS STAFF, THE CEC, ITS STAFF, SDG&E'S INDEPENDENT EVALUATOR, SDG&E'S PRG, AND THE COST ALLOCATION METHODOLOGY ("CAM") GROUP. ADDITIONALLY, SDG&E MAY PROVIDE LIMITED INFORMATION SUCH AS (BUT NOT LIMITED TO) ON-LINE DATE, INTERCONNECTION POINT, TECHNOLOGY AND OTHER OPERATIONAL CHARACTERISTICS TO THE CAISO FOR MODELING



PURPOSES. SDG&E WILL SEEK CONFIDENTIAL TREATMENT PURSUANT TO PUBLIC UTILITIES CODE SECTION 583 AND GENERAL ORDER 66-C OF THE CPUC, RESPECT TO ANY RESPONDENT CONFIDENTIAL INFORMATION WITH SUBMITTED BY SDG&E TO THE CPUC FOR THE PURPOSES OF OBTAINING REGULATORY APPROVAL. SDG&E WILL ALSO SEEK CONFIDENTIALITY PROTECTION FROM THE CALIFORNIA ENERGY COMMISSION ("CEC") FOR **RESPONDENT'S** CONFIDENTIAL **INFORMATION** AND WILL SEEK CONFIDENTIALITY AND/OR NON-DISCLOSURE AGREEMENTS WITH THE PROCUREMENT REVIEW GROUP ("PRG"). SDG&E CANNOT, HOWEVER, ENSURE THAT THE CPUC OR CEC WILL AFFORD CONFIDENTIAL TREATMENT TO A RESPONDENT'S CONFIDENTIAL INFORMATION OR THAT CONFIDENTIALITY AGREEMENTS OR ORDERS WILL BE OBTAINED FROM AND/OR HONORED BY THE PRG, CEC, OR CPUC.

SDG&E, ITS REPRESENTATIVES, SEMPRA ENERGY, AND ANY OF THEIR SUBSIDIARIES DISCLAIM ANY AND ALL LIABILITY TO A RESPONDENT FOR DAMAGES OF ANY KIND RESULTING FROM DISCLOSURE OF ANY OF RESPONDENT'S INFORMATION.



# 10.0 ROLE OF THE PRG AND ROLE OF THE INDEPENDENT EVALUATOR

#### **PROCUREMENT REVIEW GROUP**

The Procurement Review Group (PRG), a CPUC-endorsed entity, is composed of nonmarket bidders such as ratepayers' advocacy groups, state energy and water commissions, power authorities, utility-related labor unions and other non-commercial, energy-related special interest groups. Each IOU has its own PRG. The PRG is charged with overseeing the IOU's procurement process, reviewing procedural fairness, examining overall procurement prudence and providing feedback during all stages. From RFO language development to offer evaluation to contract negotiation, each IOU briefs its PRG on a periodic basis during the entire process.

Respondents are hereby notified that revealing confidential offer information to the PRG is required during PRG briefings in accordance with Section 9 ("Confidentiality"). Each Respondent must clearly identify, as part of its offer, what type of information it considers to be confidential.

#### **INDEPENDENT EVALUATOR**

The CPUC requires each IOU to use an Independent Evaluator ("IE") to evaluate and report on the IOU's entire solicitation, evaluation, and selection process. The IE will review SDG&E's implementation of the RFO process and final selections. The IE also makes periodic presentations regarding its findings to the IOU and the IOU's PRG, including the CPUC Energy Division staff. The intent of these IE presentations is to preserve the independence of the IE by ensuring free and unfettered communication between the IE and the CPUC, as well as an open, fair, and transparent process that the IE can affirm.

SDG&E is committed to ensuring an open and transparent solicitation, and to providing a fair, reasonable and competitive process.



## 11.0 SDG&E BACKGROUND

SDG&E provides electric service to approximately 1.3 million customers in San Diego County and the southern portion of Orange County. SDG&E also provides natural gas service to approximately 775,000 gas customers. The electric customer base comprises 89% residential and 11% commercial and industrial customers.

SDG&E's electric transmission network is comprised of 130 substations with 884 miles of 69kV, 265 miles of 138-kV, 349 miles of 230-kV, and 215 miles of 500-kV transmission lines. Local ("on system") generating resources include the Encina plant (connected into SDG&E's grid at 138 kV and 230 kV), the Palomar Energy Center (connected at 230kV) and a number of combustion turbine facilities located around the service area (connected at 69 kV). Imported resources are received via the Miguel Substation as the delivery point for power flow on the Southwest Power Link, which is SDG&E's 500-kV transmission line that runs from Arizona to San Diego along the U.S./Mexico border as well as the Sunrise Power Link – a second 500kV transmission line that runs from the Imperial Valley substation and ending in San Diego's north county.

The figure below shows a simplified diagram of existing SDG&E's service area, which encompasses an area of 4,100 square-miles and spans 2 counties and 25 communities.

